

To be appropriated by Vote in 2008/09 Statutory amount Responsible MPL Administrating Department Accounting Officer R81 329 000 R13 911 000 Speaker Free State Legislature Secretary to the Legislature

1. Overview

1.1 Vision

The vision of the Free State Legislature is in line with its mandate as derived from the Constitution of the Republic of South Africa (Act 108 of 1996). The vision encapsulates the core principles of the Legislature as follows; "A People Centred Legislature that Champions Democracy".

1.2 Mission

To promote good governance and a culture of human rights through oversight, law-making and public participation that is vigilant, dynamic and responsive.

1.3 Legislative and other mandates

Section 10 (1) of the Constitution provides that: "The legislative authority of a province is vested in its provincial legislature. Section 114(1) and (2) of the Constitution provide further for the powers of a Provincial Legislature to include; (a) the consideration, passing, amendment or rejection of bills; (b) to initiate or prepare legislation, except money bills; (c) to ensure that all provincial executive organs of state in the province are accountable to it and (d) to maintain oversight of the exercise of provincial executive authority in the province, including the implementation of legislation and any provincial organ of state.

In addition to its constitutional mandate and obligations, the general and specific powers of the Legislature are set out in Rules 127 to 130 of the Standing Rules and Orders.

The Legislature has developed a range of policies pertaining to elected representatives, political parties, staff and various institutional practices in order to guide and regulate the daily implementation of services and projects. In respect of such policies, the review highlighted the need to ensure that existing shortcomings and weaknesses are identified and that key legislation and good governance frameworks, such as King 2, are incorporated into the existing policy framework.

The provincial growth and development strategy and the strategies developed by the Executive are the key points of departure that define the priorities for the province. Within this framework, the Legislature has to engage with and identify whether there are any gaps or whether enabling policy is required to support the achievement of provincial goals. The Legislature, also has to prioritise



how it will meaningfully perform oversight to ensure delivery against the stated strategies. In this regard, it must intelligently assign its resources and tactically form partnerships with civil society.

1.4 Main services to be rendered by the Free State Legislature

The Free State Legislature is principally an institution of democracy. The main services to be rendered by the Legislature are aligned with its strategic objectives:

- The legislative process must (i) conform with the provisions of the Constitution of the Republic
 of South Africa (Act 108 of 1996), (ii) Standing Rules and Orders of the Legislature, (iii) enable
 the Committees of the Free State Legislature to thoroughly engage with all aspects of draft
 legislation and (iv) facilitate public involvement through the relevant processes of the Portfolio
 Committees
- The oversight and accountability functions ensure a quality process of scrutiny and oversee the government's actions that are driven by realizing a better quality of life for all.
- To further build a people-centred Legislature that is responsive to the needs of all the people of the Free State, as well as a culture of human rights and public participation through education.
- An effective and efficient institution through improvement of institutional governance and policies, implementation of modern systems and technologies, as well as the development of human resource.

1.5 Legislative and regulatory framework applicable to the Free State Legislature

The key legislative and regulatory framework regarding financial management that is applicable to the Free State Legislature includes the following;

- Public Finance Management Act (Act 1 of 1999)
- The Powers, Privileges and Immunities of the Free State Legislature Act (Act 3 of 1996),
- Powers, Privileges and Immunities of Parliament and Provincial Legislatures Act (Act 4 of 2004)
- Remuneration of Political Office Bearers Act (Act 20 of 1998)
- Handbook for Members of the Executive and Presiding Officers (Ministerial Handbook)
- Financial Code of the Free State Legislature
- Administrative Policies of the Free State Legislature

2. Review of the current financial year (2007/2008)

The current financial year takes into account the constitutional and legislative obligations of the Free State Legislature. In this regard, the Legislature will continue with its mandate of performing an oversight role and accountability function through Portfolio Committees.

The Legislature has demonstrated that it does have the capacity to deliver its mandate effectively and registered a number of significant achievements:

Law making

The institution has passed laws that have contributed to the acceleration of service delivery, development and the protection of human rights.

• Oversight

There have been instances where as a result of resolutions and interventions by Portfolio Committees, funds have been recovered or malpractice has been uncovered and / or rectified

• Public Participation

A number of initiatives have encouraged participation in the programmes and business of the institution.

Despite this, the organisation is characterised by a number of challenges that impact on its ability to deliver achievements and fulfil its mandate in a consistent manner. These span both the domains of political and administrative management.



3. Outlook for the coming financial year (2008/09)

In addition to the continuation of existing programmes based on the strategic objectives of the Legislature for the 2008/09 period, major strategic strategies would include:

- To implement an oversight process that is based on a clear strategy & plan. Within this framework, the emphasis is on increasing the use of different oversight mechanisms and enhancing the efficiency of committee functioning. This is geared towards increasing the compliance of the Executive to their accountability obligations and delivering concrete results from the oversight process. The successful functioning of the Legislature's Committee-system is therefore of vital importance to realize this strategic objective.
- Each Portfolio Committee has developed a strategic plan that outlines key performance areas and measurable objectives for the 2008/09 period.
- Meetings of Portfolio Committees convene as per the approved programme of the Legislature. It should, however, be noted that only 17 out of the total number of 30 elected representatives are available to serve on Portfolio Committees. This results in a situation where one Member of the Provincial Legislature serves on at least 3 to 4 Portfolio Committees. As a result, the Legislature faces serious constraints in scheduling Committee-meetings to ensure that a quorum of Members is available in each Committee-meeting. This again has a consequential impact on the number of meetings scheduled for each Portfolio Committee.
- Implement a budget analysis and performance process for committees
- Infrastructure (capital) support at the Fourth Raadsaal. A project to be performed in partnership with the Department of Public Works (funding).
- Facilitating public participation programmes

Key challenges

The Legislature has highlighted a number of key challenges that its strategy will address:

- How to enhance citizen knowledge of and participation in the business of the Legislature
- How to fulfil its role as key institution of democracy and meet the expectation that it would serve as the voice of the people;
- How to ensure that the policy and legislative context is an enabling one and
- How to improve the organisation through interventions that implement modern institutional systems, enhance the skills and member of staff and ensure that the working environment and culture enables service delivery.

4. Receipts and financing

4.1 Summary of receipts

The following sources of funding are used for the Vote: The following allocation was determined by Provincial Treasury:

		Outcome		Main appropriation	Adjusted appropriation	Estimated Actual	Medi	ium-term estir	mates
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Equitable share	61,964	64,246	71,953	76,990	80,701	I 80,701	87,775	94,360	100,103
Conditional Grants									
Provincial Own Revenue		1,950	2,975	5,074	5,074	1 5,074	7,465	8,035	8,579
Total departmental receipts	61,964	66,196	74,928	82,064	85,775	5 85,775	95,240	102,395	108,682

Table 2.1: Summary of receipts: Free State Legislature



The main source of funding for the delivery of Legislature's services and operations is received from Provincial Treasury.

4.2. Receipts and retentions: Provincial Legislature

Table 2.2 : Summary of receipts: Vote 02: Free State Legislature

	Outcome			Main appropriation	· · · · · · · · · · · · · · · · · · ·			Medium-term estimates			
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11		
Treasury funding											
Equitable share	61,964	64,246	71,953	76,990	80,701	80,701	87,775	94,360	100,103		
Own Revenue		1,950	2,975	5,074	5,074	5,074	7,465	8,035	8,579		
Total receipts: Treasury funding	61,964	66,196	74,928	82,064	85,775	85,775	95,240	102,395	108,682		
Departmental receipts											
Tax receipts											
Sales of goods and services other than capital assets	142	47	53								
Transfers received	10	13									
Fines, penalties and forfeits		8									
Interest, dividends and rent on land	261	233	244	250	280	280	650	400	450		
Sales of capital assets		258	467								
Financial transactions in assets and liabilities	135	2	38								
Total departmental receipts	548	561	802	250	280	280	650	400	450		
Total receipts: Legislature	62,512	66,757	75,730	82,314	86,055	86,055	95,890	102,795	109,132		

5. Payment Summary

This section provides information pertaining to the vote as a whole at an aggregated level, including payments and budgeted estimates in terms of programmes and economic classification. Further details are given below.

5.1 Key assumptions

Compensation of employees:

To sustain the posts of the Legislature's organisational structure. It also includes a percentage salary increase, as directed by Provincial Treasury, at 7.1% for 2008/09 and 5.2% for 2009/10. A 5.1% increase is estimated for the 20010/11 period.

Goods and services

This classification reflects mainly items addressing operational activities. Increase member capacity through adequate provision of constituent and office grants Promoting the Legislature

Transfer Payments

The majority of funds are allocated to constituent, research and office allowances payable to represented political parties.

Payments for capital assets

Infrastructure provision, with specific reference toward computers, vehicles and office furniture.



Strategic Focus

Strategic Outcomes

The strategic outcomes represent the desired results the Legislature should achieve if it performs optimally. These are medium to long-term in nature. The outcomes will guide the strategic focus of the institution.

Informed citizenry that participates meaningfully in the programmes and processes of the • Legislature

This outcome is focused on the matter of public participation and highlights two key aspects. Firstly, citizens are aware of and well informed of the Legislature, its role and its business. The second aspect moves beyond awareness into actual participation. The outcome is based on the assumption that the Legislature actively promotes itself, initiates awareness campaigns, forms partnerships with civil society and creates mechanisms (e.g. public hearings) that facilitate and enable such participation.

- Enhanced accountability of government • This outcome is focused on the manner in which the Legislature, primarily through its oversight responsibility, ensures that the executive accounts and the government delivers on its promises and obligations to the people of the province. Practically, this outcome is about the manner in which the Legislature plays the important role of monitoring service delivery. It is also about ensuring that legislation in its theory and practice does not negatively impact on the province and its people.
- Legislation passed forms an enabling framework for the transformation, empowerment and development of society This outcome acknowledges the key role that legislation plays in the promotion, facilitation and initiation of growth and development within society. It emphasises the active role that the Legislature could play in this regard.
- Improved efficiency of institutional governance This outcome recognises the importance of the Legislature becoming a world-class organisation that is appropriately geared to fulfil its role and mandate. It recognises the need to understand current weaknesses and gaps within the institution and the consequent need to implementing interventions that will enhance efficiency and quality within the organisation.

	Outcome			Main appropriation	Adjusted appropriation	Estimated Actual	Medium-term estimates		
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Programmes	53,893	55,238	64,314	69,784	70,676	70,730	81,329	87,981	93,559
Administration	53,893	55,238	38,304	41,597	41,929	41,175	48,117	51,413	55,111
Facilities for									
Members and Political Parties			13,603	16,305	16,499	16,543	18,563	21,177	22,276
Parliamentary Service			12,407	11,882	12,248	13,012	14,649	15,391	16,172
Direct charge on the Provincial Revenue Fund	8,330	11,439	10,838	12,280	15,099	12,280	13,911	14,414	15,123
Members remuneration	8,330	11,439	10,838	12,280	15,099	12,280	13,911	14,414	15,123
Other (Specify)									
Total payments and estimates: Vote 02	62,223	66,677	75,152	82,064	85,775	83,010	95,240	102,395	108,682
LESS:									
Departmental receipts not surrendered to	F40	FC4	000	050	200	000	050	400	450
Provincial Revenue Fund ¹	548	561	802	250	280	280	650	400	450
(Amount to be financed from revenue collected in te Section 13 (2) of the PFMA)	erms of								
Adjusted total payments and estimates:	61,675	66,116	74,350	81,814	85,495	82,730	94,590	101,995	108,232

5.2 Programme Summary.

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Retained revenue iro Section 22 of PFMA



Table 2.4: Summary of provincial payments and estimates by economic classification: Vote 02: Provincial Legislature

		Outcome		Main appropriation	Adjusted appropriation	Estimated Actual	Mediu	ım-term estim	ates
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Current payments	42,560	43,055	50,679	53,556	54,448	55,924	63,044	67,102	71,687
Compensation of employees	26,665	25,957	28,203	31,496	32,194	32,188	36,701	38,915	41,526
Goods and services	15,895	17,098	22,476	22,060	22,254	23,736	26,343	28,187	30,161
Interest and rent on land									
Financial transactions in assets and liabilities									
Transfers and subsidies to:	8,330	11,439	11,926	14,477	14,477	14,063	16,640	19,119	20,074
Provinces and municipalities									
Departmental agencies and accounts									
Universities and technikons		17	44						
Public corporations and private enterprises		32	1						
Foreign governments and international organisation	s								
Non-profit institutions	8,330	11,266	11,564	14,477	14,477	14,063	16,640	19,119	20,074
Households		124	317						
Payments for capital assets	3,003	744	1,709	1,751	1,751	743	1,645	1,760	1,798
Buildings and other fixed structures									
Machinery and equipment	3,003	744	1702	1,531	1,531	633	1,570	1,682	1,712
Cultivated assets									
Software and other intangible assets			7	220	220	110	75	78	86
Land and subsoil assets									
Total economic classification:	53,893	55,238	64,314	69,784	70,676	70,730	81,329	87,981	93,55
Direct charge on the Provincial Revenue Fund		,		, -	-,	.,		- ,	
Members remuneration	8,330	11,439	10,838	12,280	15,099	12,280	13,911	14,414	15,12
Total economic classification:	62,223	66,677	75,152	82,064	85,775	83,010	95,240	102,395	108,682
LESS:									
Departmental receipts not surrendered to Provincial	F 40	FC4	000	050	000	000	050	400	450
Revenue Fund ¹	548	561	802	250	280	280	650	400	450
(Amount to be financed from revenue collected in term 13 (2) of the PFMA)	s of Section								
Adjusted total economic classification:	61,675	66,116	74,350	81,814	85,495	82,730	94,590	101,995	108,232

1) Should complement departmental receipts in table 2.10(a).

6. Programme Description

6.1 Programme 1: Administration

Table 2.5: Summary of payments and estimates: Programme 1 Administration

				Main appropriation	Adjusted appropriation	Estimated Actual	Medium-term estimates			
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11	
1.Office of the Speaker		55,238	4,532	8,106	8,435	9,693	10,406	11,075	11,786	
2.Office of the Secretary			10,072	8,435	8,438	7,430	12,969	14,110	15,517	
3.Finance			15,987	13,995	13,995	14,983	13,131	13,988	14,902	
4. Corporate Services	53,893		7,713	11,061	11,061	9,069	11,611	12,240	12,906	
Total payments and estimates: Pro	53,893	55,238	38,304	41,597	41,929	41,175	48,117	51,413	55,111	
Direct Charge on the Provincial Rev	enue Fund									
Members remuneration	8,330	11,439	10,838	12,280	15,099	12,280	13,911	14,414	15,123	
Total adjusted payments and estim	62,223	66,677	49,142	53,877	57,028	53,455	62,028	65,827	70,234	



		Outcome		Main appropriation	Adjusted appropriation	Estimated Actual	Mediu	m-term est	imates
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/2011
Current payments	50,890	43,055	36,650	39,977	40,309	40,498	46,617	49,808	53,479
Compensation of employees	34,995	25,957	17,346	20,033	20,365	20,511	22,559	24,066	25,934
Goods and services	15,895	17,098	19,304	19,944	19,944	19,987	24,058	25,742	27,545
Interest and rent on land									
Transfers and subsidies to:	8,330	11,439	-	-	-	-	-	-	-
Universities and technikon		17							
Public corporation and Private enterpr	rise	32							
Non-profit institutions	8,330	11,266							
Households		124							
Payments for capital assets	3,003	744	1,654	1,620	1,620	677	1,500	1,605	1,632
Buildings and fixed structures									
Machinery and equipment	3,003	744	1,647	1,400	1,400	567	1,425	1,527	1,546
Software and other intengible assets			7	220	220	110	75	78	86
Total economic classification	62,223	55,238	38,304	41,597	41,929	41,175	48,117	51,413	55,111
Direct charge to the Provincial Reven	ue Fund								
Members remuneration		11,439	10,838	12,280	15,099	12,280	13,911	14,414	15,123
Total adjusted economic classificatio	62,223	66,677	49,142	53,877	57,028	53,455	62,028	65,827	70,234

Table 2.6: Summary of payments and estimates by economic classification: Programme 1: Administration

6.1.1 Description and objectives

Programme 1: Administration provides for the core political and administrative management of the institution through the Offices of the Speaker and Accounting Officer whilst also delivering a support service to other programmes in the budget vote through the Finance and Corporate Services divisions. It facilitates the legislative and oversight functions through the programmes of the Household- and Portfolio Committees and provides institutional support and corporate services.

The sub-programme structure comprises of the following:

- The Office of the Speaker includes all activities of the Office of the Presiding Officers, including the funding of programmes and activities of Household and Portfolio Committees;
- The Office of the Secretary to the Legislature includes (i) the Public Participation and Education Unit, (ii) Administrative Unit, (iii) Security Unit and (iv) the Internal Audit Unit;
- The Finance Division includes the (i) Budget section, (ii) Accounting Section, (iii) Payment Section and (iv) Asset and Fleet Management Section and
- The Corporate Services Division includes the (i) Procurement Unit, (ii) Policy Unit, (iii) the Human Resources Directorate and (iv) the Institutional Support Directorate.
- The key policy developments pertaining to Programme 1: Administration will be as follows;
- Legislative processes pertaining to the financial management of Parliament and Provincial Legislature's bill may significantly impact on the financial management of the institution and will address the current legislative vacuum that exists.
- A review of current administrative policies, work processes and procedures as well as, the Legislature's Financial Code, will continue during the 2008/09 financial year. This will result in an improved policy framework that will guide and direct the financial management and accountability of the institution and contribute to the building of an effective and efficient institution.
- A review of the Standing Rules and Orders will also be conducted to establish whether it enables and facilitates a quality process of the performance of the Legislature's oversight and accountability responsibilities.
- A review of the current public participation model and programmes will be conducted and further consideration will be given to the establishment and functionality of a petitions system.



6.1.2 Service delivery measures

Strategic Objectives and scorecard

The strategic objectives represent key areas of performance for the Legislature. Achievement of these objectives will enable the organisation to deliver on its mission and core business, address the key challenges it faces and position the organisation appropriately for the future.

The strategic objectives are linked to key performance indicators and targets. These will form a key basis for how the Legislature measures its performance. It will also be the basis around which programmes and operations are designed and implemented. It will thus be the basis that informs the development of business plans for the various divisions and directorates within the organisation.

Office of the Speaker

The Office of the Speaker includes the Speaker, Deputy Speaker and the Chairperson of Committees of the whole House. Direct support services to the three positions are rendered to ensure that the Office is able to meet its objectives and requirements. These include political, administrative and operational matters. The sub-programme also provides for the activities of Household – and Portfolio Committees to ensure that both institutional governance priorities as well as key responsibilities for oversight and accountability are addressed. Facilitation and interaction with the Executive Council and local government are also accommodated in the office. Provision is also made for participation in inter-governmental forums, both at international, national and provincial levels.

Service delivery measures

Output type	Performance measures	Performance targets
		2008/09 Estimate
Office of the Speaker To conduct a quality legislative programme The thrust of this objective is centred around improvement of planning of the programme, ensuring that the institutional systems support the programme, ensuring that members and staff are capacitated to engage vigorously with the programme and ensuring that the outputs of the programme are high quality	 In partnership with the Leader of Government Business, Legislative programme is completed by target date % of committees that have developed legislative programme annual plan by target date % of bills dealt with in accordance with committee procedures and work-methods % of legislative business that is disposed of in the same session as introduced NCOP Bills % of negotiated mandates conferred as per rules % of negotiated mandated presented to the NCOP that accurately represent the institutions position on specific pieces of legislation Number of voting authorities % increase in the number of public submissions that support legislation % compliance with the requirement to hold public hearings as indicated by law or reason % of bills passed that are in compliance with the Constitution Number of bills passed that are focused on promoting and achieving the provincial growth and development plan 	 Annual programme framework completed by February of each calendar year. Quarterly reviews & updates 100% 100% 100% 100% 100% 100% 100% To be determined

To conduct a quality process of oversight and accountability The thrust of this objective is to implement an oversight process that is based on a clear strategy and plan. Within this framework, the emphasis is on increasing the use of different oversight mechanisms and enhancing the efficiency of committee functioning. This is geared towards increasing the compliance of the Executive to their accountability obligations and delivering concrete results from the oversight process	 Oversight strategy and programme completed by target date % of committees that have developed oversight and accountability annual plans by target date % increase in number of departmental strategic plans tabled in Legislature as per prescribed timeframes % increase in the number of departmental reports tabled in the Legislature as per requirements Number of question papers published Number of questions and interpellations in the House Number of site visits conducted Number of site visits conducted % of committee responses to public input and submissions as per formal committee reports / submissions Percentage compliance of EXCO in terms of actions required by legislation involving the legislature Number of overall oversight and accountability reports presented to the house per annum Number of oversight initiatives that directly lead to interventions (e.g. redress, prosecutions, improvement) 	 Completed by 1st quarter 100% 100% 5% above previous year's results Based on strategy and programme Based on strategy and programme Based on strategy and programme 100% 90% based on ration of response to request Set target as per committee plans – finalised in the first quarter 3 4 4
Provide a planning and coordination framework to support the legislative process and programme for implementation aligned with the legislative programme of the Executive Council, Committees and/or private Members' bills. Review Standing Rules and Orders to establish whether it enables and facilitates	 Drafting and coordination of programme of Legislature, Executive Council and NCOP as well as priorities determined by Portfolio Committees. Conduct research based on situational analysis & benchmark against best-practice models. Research 	Update and coordinating control. Annual review & amendments as required
a qualitative legislative process. Develop monitoring & evaluation	report produced and amendments to Rules and Orders considered.Design & implement tracking system of legislation &	Design completed and implemented by
mechanisms for legislative process. Conduct a capacity building programme for MPLs with specific focus on legislative analysis and interpretation.	 other procedural matters Design and conceptualization of capacity building programme. Implementation and evaluation of effectiveness. 	 end of 1st quarter. Tracking of legislation & procedural matters continuous. Design & conceptualization completed by 1st quarter. Continuous implementation & evaluation of impact continuous.
Facilitates and promotes inter-governmental relations	 Functionality of Provincial Speakers' and Chief Whips' consultative forums improved. Participation in national Speakers' and Chief Whips' Forums maximized. 	 Quarterly assessment of functionality of relevant forums.
Facilitates participation of Executive in oversight & accountability functions of Legislature	Participation by Executive facilitated	• Timely



Office of the Secretary to the Legislature

The Office of the Secretary to the Legislature bears responsibility for the overall effective and efficient management and administration of the Legislature. The accounting officer is responsible for all aspects relating to the provision of support services, i.e. corporate, financial, procedural and legal, to create an enabling environment in which the Legislature effective and efficiently executes its constitutional mandate and functions.

The Public Participation and Education Unit supports the Secretary to the Legislature in the implementation of the core function of the Legislature to facilitate public participation and involvement in the Legislature's processes.

The Internal Audit Unit supports the Secretary to the Legislature to ensure compliance with relevant provisions of the PFMA as well as with the standards and practices of the Institute of Internal Auditors. The role of the unit will be outsourced for the budget period and is not only limited to the execution of audits and ensuring fraud and corruption prevention, but also ensures that the Legislature receives maximum value from the expended resources.

The Security Unit assists the Secretary to the Legislature to comply with the MISS as directed by the national cabinet. The unit is also responsible for the security of users and property of the Legislature and is responsible for the development of appropriate policies and procedures in this regard. The unit ensures cooperation and interaction with government and private security service providers.

The Administration Unit assists the Secretary to the Legislature to facilitate an efficient and effective document management system, including the establishment and maintenance of the procedural archive.

Output type	Performance measures	Performance targets 2008/09
Public Participation and Education Unit		
To develop and implement a public participation programme that further builds a people centred legislature	Public participation strategy and programme completed by target date	Date in first quarter
that is responsive to the needs of all the people of the Free State	% of committees that have public participation annual plans completed by target date	100% (within first quarter)
	Completion of citizen awareness survey by target date	Last quarter
The thrust of this objective is to implement a clear and consistent public participation programme that	Number of community awareness/outreach programmes conducted that focues on different parts of the province	4 (one per quarter)
public participation from an issue driven approach to one that is more proactive and alignment with the	% increase in positive media coverage (based on an independent report / audit	5% above agreed current baseline
overall strategy of the legislature. The broad aim to increase public	Number of publications with a public participation bias	3
participation in the business of the legislature	% increase in visitors t the Legislature's website	5% above agreed current baseline
	% increase in attendance of public hearings	5% above agreed current baseline
	% increase in attendance at sittings	5% above agreed current baseline
	Number of partnerships formed with civic organisations / NGOs based on signed formal agreements and plans	5

Service Delivery measures

Output type	Performance measures	Performance targets 2008/09
Review and improve public participation model and programmes, including petitions	 Conduct review based on situational analysis & best practice models and develop proposals around required improvements in consultation with key stakeholders. Implement reviewed model and programmes as identified. 	 Review and stakeholder consultation completed by end of 1st quarter.
Develop and implement public education initiatives	Information brochures, guides and working documents produced.	Production of publications on key matters of Legislature.
Develop new symbols for the Legislature	Research conducted on current symbols used in Legislature within provincial context. Proposals developed regarding public participation in development of new symbols.	 Facilitation of information / education sessions (one per district)
	• Implementation of initiatives. Decision on symbols.	 Quarterly monitoring of implementation and finalization by end of financial year.
Develop and conduct a public perception survey of the Free State Legislature	Design & conceptualization completed. Consultants appointed, if required. Survey report produced.	 Final survey report to be produced by end of 3rd quarter
The video-conferencing system.	Cooperation with LSP on required room readiness, technical and financial aspects. Inputs and reports submitted as required.	• To be concluded by the 2 nd Quarter
Improved functionality of Internal Audit Unit based on the three year strategic audit plan.	 Internal audits conducted in accordance with risk assessment conducted 	 1st Quarter (Reference:Ernst & Young)
Executes financial and operational audits.	• Executes internal audits. Liaises with service providers for rendering of internal audit services. Prepare audit reports for Audit Committee. Develops effective and professional relationship with Audit Committee.	Quality reports submitted to Audit Committee. Implementation of recommendations monitored continuously
Administration Document management service rendered.	Registry and filing systems managed professionally.	• 2 nd Quarter
Procedural archive service rendered.	 Procedural documentation of sittings timeously and accurately archived 	• 2 nd Quarter



6.2 Programme 2: Facilities and Benefits to Members and Political Parties

Outcome			Main appropriation	Adjusted appropriation	Estimated Actual	Mediu	m-term esti	imates	
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Facilities and Benefits for Members	and Political F	Parties	2,039	1,828	2,022	2,467	1,923	2,058	2,202
Political Support Services			11,546	14,477	14,477	14,076	16,640	19,119	20,074
Total payments and estimates			13,603	16,305	16,499	16,543	18,563	21,177	22,276

Table 2.7: Summary of payments and estimates : Programme 2 : Facilities and Benefits

Table 2.8: Summary of payments and estimates by economic classification: Programme 2: Facilities and Benefits

		Outcome		Main appropriation	Adjusted appropriation	Estimated Actual	Mediu	imates	
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/2011
Current payments			1,677	1,828	2,022	2,480	1,923	2,058	2,202
Compensation of employees									
Goods and services			1,677	1,828	2,022	2,480	1,923	2,058	2,202
Interest and rent on land									
Transfers and subsidies to:			11,926	14,477	14,477	14,063	16,640	19,119	20,074
Universities and technikon			44						
Public corporation and Private ent	terprise		1						
Non-profit institutions			11,564	14,477	14,477	14,063	16,640	19,119	20,074
Households			317						
Payments for capital assets									
Buildings and fixed structures									
Land and subsoil assets									
Total economic classification			13,603	16,305	16,499	16,543	18,563	21,177	22,276

6.2.1 Description and objectives

Programme 2: Facilities and Benefits to Members and political parties provides for the rendering of direct support services and facilities to elected representatives of the Free State Legislature as per the Policy on Payments, Facilities and Benefits of Members of the Legislature. It also provides for the rendering of support services to political parties represented in the Legislature.

The sub-programme structure provides for the rendering of services according to two key Policy documents of the Legislature, namely;

- Policy on Facilities, Benefits and Payments to Members of the Legislature that provides for;
- Accommodation and relocation
- Communication Facilities
- Travelling Facilities
- Subsistence Allowances
- Study aid
- Remuneration
- Facilities for Members with special needs
- Accidents and death
- Policy on funding of Political Parties represented in the Legislature that provides for;
- Payment of Office Allocation to Political Parties (including research allowance) and
- Payment of constituent Allowance to Political Parties represented in the Legislature.



Political Support Services

Constituents and office support to represented political parties at the Free State Legislature form part of programme 2.

Service delivery measures

Output type	Performance measures	Performance targets
Facilities and Benefits rendered to Members of the Legislature Payments facilitated to political parties represented in the Legislature.	 Implementation of policy provisions. Positive feedback received from Members. Semester and monthly payments in accordance with policy provisions. Submission of audited statements by political parties as required. 	 Positive feedback received from Members. Statements to be submitted by end of 2nd Quarter

6.3 Programme 3: Parliamentary Services

Table 2.9: Summary of payments and estimates : Programme 3 : Parliamentary Services

	Outcome			Main appropriation	Adjusted appropriation	Revised estimates	Medium-term estimates			
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11	
Library, Hansard, NCOP, Le	gislation & Oversigh	t,	12,407	9,949	10,315	10,926	12,665	13,308	13,985	
Legal Services				1,933	1,933	2,086	1,984	2,083	2,187	
Total payments			12,407	11,882	12,248	13,012	14,649	15,391	16,172	

Table 2.10: Summary of payments and estimates by economic classification: Programme 3: Parliamentary Services

		Outcome		Main Adjusted Estimated appropriation appropriation Actual		Medium-term estimates			
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Current payments			12,352	11,751	12,117	12,946	14,504	15,236	16,006
Compensation of employees			10,857	11,463	11,829	11,677	14,142	14,849	15,592
Goods and services			1,495	288	288	1,269	362	387	414
Interest and rent on land									
Transfers and subsidies to:									
Provinces and municipalities									
Non-profit institutions									
Households									
Payments for capital assets	L		55	131	131	66	145	155	166
Buildings and fixed structures									
Machinery and equipment			55	131	131	66	145	155	166
Land and subsoil assets									
Total economic classification			12,407	11,882	12,248	13,012	14,649	15,391	16,172

6.3.1 Description and objectives

Programme 3: Parliamentary Services provides for the rendering of overall procedural, administrative, information and language support services to the Legislature.

The sub-programme structure provides for the rendering of;

- Procedural Services through the Table Services Unit and the Hansard Directorate
- Legislation and Oversight Directorate including Committee, Research, NCOP and Library Services, and Legal Services



The key policy developments with regard to Programme 3 will be as follows;

- A review of the current working procedures and systems regarding National Council of Provinces (NCOP) processes, including voting mandates and conferral of voting authority, may result in amendments to the current provisions of the Standing Rules and Orders and work processes;
- Rendering of language services, in line with national and provincial policy guidelines and with a specific view towards improving accessibility to the records of the proceedings of the Legislature, may result in the expansion of current services rendered;
- The review of oversight and accountability models may impact on the current work processes and procedures of the administrative support services rendered to Portfolio Committees.
- The further development of policies and procedures regarding monitoring and compliance of the implementation of resolutions of the House may have an impact on the scope of service currently rendered by the Office of the Legal Advisor.

Procedural Services Division

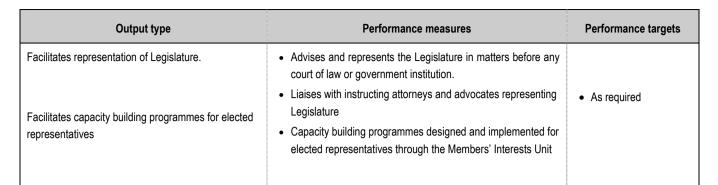
The Procedural Services Division is responsible for the rendering of support services in respect of the legislative, oversight and accountability functions of the House and its Committees. These services are rendered through the ; (i) Table Services Unit, (ii) Hansard Directorate, (iii) Legislation and Oversight Directorate and (iv) Legal Services.

Service delivery measures

Output type	Performance measures	Performance targets
Table Services Unit		
Advice, guidance and support on Legislature procedure and proceedings provided.	Comprehensive, reliable, clear and timely advice provided.	Applicable throughout
Ensure compliance to tabling of annual reports and audited financial statements by government departments and organs of state	Tabling of annual reports monitored and report / advice to Presiding Officers provided.	• End of 3 rd quarter
Chamber and administrative support services provided.	 Order Paper published TAC published Minutes of Proceedings published Speakers' list compiled and distributed 	 As per policy provisions and timeframes
Processing of questions and replies.	 Production of Question Papers as per provisions of Standing Rules and Orders. 	All sittings
Facilitates legislative process.	 Scheduling of tabling, 2nd & 3rd reading processes & monitoring 	• Timely
Hansard Directorate Production of official report of debates in the House	Hansard published	Quality reports to be produced
Rendering of simultaneous interpretation services in House and Committees.	 Simultaneous interpretation services provided 	 Effective communication to MPLs in their preferred language
Translation of official documents into 3 languages of record	Quality translation services provided	As and when required
Terminology development	Update of Hansard uniformity guide.Terminology development focusing on African languages.	Quarterly assessments
Legislation and Oversight		

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Output type	Performance measures	Performance targets
Committee & Research Services Section		
Procedural, administrative and logistical support services provided to Committees of the House	 Professional, accurate and timely services rendered. Minutes of meetings produced and adopted. 	- Compliance
Advice, support and guidance to Committees on proceedings and procedures rendered.	Comprehensive, reliable, clear and timely advice provided.	Compliance
Facilitates legislative, oversight and accountability functions of Portfolio Committees	Quality reports of Portfolio Committees produced and tabled in the House.	Compliance
Research services provided	 Professional, objective and reliable research services provided. Research reports produced and published 	Compliance
NCOP, Library & inter-governmental services sect	ion	
Facilitate NCOP processes and procedures in Legislature	 Negotiating mandates issued. Conferral of voting authority completed. Referral of NCOP legislation facilitated Participation of permanent and special delegates in NCOP facilitated 	Compliance
Library services provided	Professional specialist library services rendered	Compliance
Facilitates inter-governmental cooperation	 Cooperation improved with stakeholders, including local governments on joint projects. 	Compliance
Legal Services		
Ensures constitutional compliance of all legislation passed by the FS Legislature	 Advises Presiding Officers and Portfolio / Select Committees on constitutional compliance timely and reliably. 	Compliance
Assists and advises legislative process.	 Legal advice and briefings to Portfolio Committees on bills under consideration. Drafting of amendments to bills introduced in House or NCOP bills referred. 	 Attend all Committee meetings
Ensures constitutional requirements of providing mechanisms to ensure accountability and maintain oversight	Advises Presiding Officers, Accounting Officer and Committee on constitutional requirements	Reliably & timeous
Renders legal advice on legislative proceedings and precedents	Opinions produced	Reliably & timely
Ensures constitutional compliance of Standing Rules and Orders	 Advises Presiding Officers & Accounting Officer on constitutional matters relating to Standing Rules and Orders. Draft proposed amendments for consideration. 	 All Rules Committee meetings
Advises and monitors implementation of resolutions of the House	 Accurate and timely reports to Presiding Officers and Committees. 	Continuous
Renders legal services regarding effective and efficient governance of institution	 Ensures compliance of policies and procedures to relevant legislation 	As required
Register of Members' Interests	 Facilitates disclosure of interests as per provisions of Code and advises Chairperson of Ethics Committee. Recording of Members' interests accurately and timely. 	Quarterly updates



7. Other programme information

7.1. Personnel numbers and costs

Table 2.11: Personnel numbers and costs : Free State Legislature

		•	1	1		
Personnel numbers	As at 31 March A 2006	s at 31 March 2007	As at 31 March 2008	As at 31 March A 2009	s at 31 March 2010	As at 31 March 2011
1.Administration	*146	77	82	92	92	92
2.Facilities and Benefits						
3.Parliamentary Services		48	41	45	48	51
Direct Charge : Members Remuneration	19	19	19	19	19	19
Total personnel numbers:	165	144	142	156	159	162
Total personnel cost (R thousand)	37,396	39,041	44,468	50,612	53,329	56,649
Unit cost (R thousand)	226.64	271.12	313.15	324.44	335.40	349.69
***				1		

* Included political support staff

Table 2.12: Summary of departmental personnel numbers and costs

		Outcome		Main appropriation	Adjusted appropriation	Revised estimate	Mediu	um-term estim	ates
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Total for department									
Personnel numbers(head count)	157	165	123	125	123	123	137	140	143
Personnel cost (R'000)	34,995	37,396	39,041	43,776	47,293	44,468	50,612	53,329	56,649
Human reasources component									
Personnel numbers(head count)		11	11	10	10	10	9	9	9
Personnel cost (R'000)		2,199	1,939	2,135	2,309	2,309	2,469	2,597	2,729
Head count as % of total for department	0%	7%	9%	8%	8%	8%	7%	6%	6%
Personnel cost as % of total for departmnet	0%	6%	5%	5%	5%	5%	5%	5%	5%
Finance component									
Personnel numbers(head count)		8	8	8	8	8	8	8	8
Personnel cost (R'000)		2,039	1,862	2,299	2,486	2,486	2,693	2,833	2,977
Head count as % of total for department	0%	5%	7%	6%	7%	7%	6%	6%	6%
Personnel cost as % of total for departmnet	0%	5%	5%	5%	5%	6%	5%	5%	5%
Full time workers									
Personnel numbers(head count)	157	165	123	125	123	123	137	140	143
Personnel cost (R'000)	34,995	37,396	39,041	43,776	47,293	44,468	50,612	53,329	56,649
Head count as % of total for department	100%	100%	100%	100%	100%	100%	100%	100%	100%
Personnel cost as % of total for departmnet	100%	100%	100%	100%	100%	100%	100%	100%	100%



7.2 Training

Table 2.13: Payments on training: Free State Legislature

		Outcome			Adjusted appropriation	Estimated Actual	Mediu	ım-term esti	mates
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Administration	331	351	573	766	461	461	687	732	780
of which									
Payments on tuition									
Total payments on training:	331	351	573	766	461	461	687	732	780



Annexure to Budget Statement 2 Table B.1: Specification of receipts:Legislature

	Outcome		Main appropriation	Adjusted appropriation	Estimated Actual	Med	um-term esti	nates
2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
142	47	53						
142	47	53						
10	13							
10	13							
	8							
261	233	244	250	280	280	650	400	450
261	233	244	250	280	280	650	400	450
	250	167						
-	200	407						
	750	167						
425								
548	561	38		280	280	650	400	450
	142 142 142 142 10 10 261 261 261 10	2004/05 2005/06 142 47 142 47 142 47 142 47 10 13 10 13 201 233 261 233 261 233 261 233 261 233 261 233 261 233 261 233 261 233 261 233 261 233 261 233 261 233 261 233 258 258 135 2	2004/05 2005/06 2006/07 142 47 53 142 47 53 142 47 53 142 47 53 10 13 10 13 261 233 244 261 233 244 261 233 244 261 233 244 10 13 8 258 467 258 467 135 2 38 38	Outcome appropriation 2004/05 2005/06 2006/07 142 47 53 142 47 53 142 47 53 142 47 53 142 47 53 10 13	Outcome appropriation appropriation 2004/05 2005/06 2006/07 2007/08 142 47 53	outcome appropriation Actual 2004/05 2005/06 2006/07 2007/08 142 47 53	outcome appropriation Actual memory 2004/05 2005/06 2006/07 2007/08 2008/09 142 47 53	Juncome appropriation Actual measurement estimation 2004/05 2005/06 2006/07 2007/08 2008/09 2009/10 142 47 53

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Table B.2: Payments and estimates by economic classification: Provincial Legislature

		Outcome		Main appropriation	Adjusted appropriation	Estimate actual	Med	ium-term estima	tes
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Current payments	50,890	54,494	61,517	65,836	69,547	68,204	76,955	81,516	86,810
Compensation of employees	34,995	37,396	39,041	43,776	47,293	44,468	50,612	53,329	56,649
Salaries and wages	34,995	37,396	33,788	36,497	43,010	40,185	39,021	41,158	43,870
Social contributions			5,253	7,279	4,283	4,283	11,591	12,171	12,779
Goods and services	15,895	17,098	22,476	22,060	22,254	23,736	26,343	28,187	30,161
of which									
Learner Teacher Support Material									
Other									
Interest and rent on land									
Interest									
Rent on land									
Financial transactions in assets and liabilities									
Unauthorised expenditure									
Transfers and subsidies	8,330	11,439	11,926	14,477	14,477	14,063	16,640	19,119	20,074
Provinces and municipalities	,	,	,			,	,	,	,
Provinces									
Provincial Revenue Funds									
Provincial agencies and funds									
Municipalities									
Municipalities									
Municipal agencies and funds									
Departmental agencies and accounts									
Social security funds									
Entities									
Universities and technikons		17	44						
Public corporations and private enterprises		32	1						
Public corporations		32	1						
Subsidies on production									
Other transfers		32	1						
Private enterprises									
Subsidies on production									
Other transfers									
Foreign governments and international organisations									
Non-profit institutions	8,330	11,266	11,564	14,477	14,477	14,063	16,640	19,119	20,074
Households		124	317						
Social benefits			317						
Other transfers to households		124							
Payments for capital assets	3,003	744	1,709	1,751	1,751	743	1,645	1,760	1,798
Buildings and other fixed structures	0,000	144	1,100	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	.,		1,0-10	1,100	1,130
Buildings									
Other fixed structures									
Machinery and equipment	3,003	744	1,702	1,531	1,531	633	1,570	1,682	1,712
Transport equipment	0,000		.,. 02	.,	.,		.,	.,	.,2
Other machinery and equipment	3,003	744	1,702	1,531	1,531	633	1,570	1,682	1,712
Cultivated assets	5,000		.,. 02	1,001	1,001		.,010	.,002	1,112
Software and other intangible assets			7	220	220	110	75	78	86
Land and subsoil assets									
Tatal accuration also sification	00.000	00 077	75 450	00.001	05 335	00.040	05.040	400.005	400.000
Total economic classification	62,223	66,677	75,152	82,064	85,775	83,010	95,240	102,395	108,682



Table B.2: Details of provincial payments and estimates by economic classification: Administration

		Outcome		Main appropriation	Adjusted appropriation	Estimate actual	Mediu	um-term estima	ites
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Current payments	50,890	54,494	47,488	52,257	55,408	52,778	60,528	64,222	68,602
Compensation of employees	34,995	37,396	28,184	32,313	35,464	32,791	36,470	38,480	41,057
Salaries and wages	34,995	37,396	22,931	29,208	35,464	32,791	30,156	31,850	34,096
Social contributions			5,253	3,105			6,314	6,630	6,961
Goods and services	15,895	17,098	19,304	19,944	19,944	19,987	24,058	25,742	27,545
of which (refer to section 5.3, table 1.11 in Budget Statement	1)								
Learner Teacher Support Material									
Mediciene									
Medical Consumables									
Other									
Interest and rent on land									
Interest									
Rent on land									
Financial transactions in assets and liabilities									
Unauthorised expenditure									
Transfers and subsidies to:	8,330	11,439					-		
Provinces and municipalities	,	,							
Provinces2									
Provincial Revenue Funds									
Provincial agencies and funds									
Municipalities3									
Municipalities									
of which: Regional service council levies									
Municipal agencies and funds									
Departmental agencies and accounts									
Social security funds									
Provide list of entities receiving transfers4									
Universities and technikons		17							
Public corporations and private enterprises5		32							
Public corporations		32							
Subsidies on production		02							
Other transfers		32							
Private enterprises		02							
Subsidies on production									
Other transfers									
Foreign governments and international organisations									
Non-profit institutions	8,330	11,266							
Households	0,000	124							
Social benefits		124							
Other transfers to households		124							
Payments for capital assets	3,003	744	1,654	1,620	1,620	677	1,500	1,605	1,632
Buildings and other fixed structures									
Buildings									
Other fixed structures									
Machinery and equipment	3,003	744	1,647	1,400	1,400	567	1,425	1,527	1,546
Transport equipment									
Other machinery and equipment	3,003	744	1,647	1,400	1,400	567	1,425	1,527	1,546
Cultivated assets						Т			
Software and other intangible assets			7	220	220	110	75	78	86
Land and subsoil assets									
Total economic classification	62,223	66,677	49,142	53,877	57,028	53,455	62,028	65,827	70,234



Table B.2: Details of provincial payments and estimates by economic classification: Programme 2: Facilities and Benefits

		Outcome		Main appropriation	Adjusted appropriation	Estimate actual	Medium-term estimates		
R thousand	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Current payments			1,677	1,828	2,022	2,480	1,923	2,058	2,202
Compensation of employees									
Salaries and wages									
Social contributions									
Goods and services			1,677	1,828	2,022	2,480	1,923	2,058	2,202
of which (refer to section 5.3, table 1.11 in Budget Stateme	nt 1)								
Learner Teacher Support Material									
Mediciene									
Medical Consumables									
Other									
Interest and rent on land									
Interest									
Rent on land									
Financial transactions in assets and liabilities	<u>.</u>								
Unauthorised expenditure									
Transfers and subsidies to:	•		11,926	14,477	14,477	14,063	16,640	19,119	20,074
Provinces and municipalities									
Provinces2									
Provincial Revenue Funds									
Provincial agencies and funds									
Municipalities3									
Municipalities									
of which: Regional service council levies									
Municipal agencies and funds									
Departmental agencies and accounts									
Social security funds									
Provide list of entities receiving transfers4									
Universities and technikons			44						
Public corporations and private enterprises5			1						
Public corporations			1						
Subsidies on production									
Other transfers			1						
Private enterprises									
Subsidies on production									
Other transfers									
Foreign governments and international organisations									
Non-profit institutions			11,564	14,477	14,477	14,063	1,660	19,119	20,074
Households			317						
Social benefits			317						
Other transfers to households									
Payments for capital assets	L								
Buildings and other fixed structures	-	-	-			-		-	-
Buildings									
Other fixed structures									
Machinery and equipment									
Transport equipment									
Other machinery and equipment									
Cultivated assets									
Software and other intangible assets									
Land and subsoil assets									
Total economic classification	-	-	13,603	16,305	16,499	16,543	18,563	21,177	22,276



Table B.2: Payments and estimates by economic classification: Programme 3: Parliamentary Services

R thousand		Outcome		Main appropriation	Adjusted appropriation	Estimate actual	Medium-term estimates		
	2004/05	2005/06	2006/07		2007/08		2008/09	2009/10	2010/11
Current payments	-	•	10,857	11,751	12,117	12,946	14,504	15,236	16,006
Compensation of employees			10,857	11,463	11,829	11,677	14,142	14,849	15,592
Salaries and wages			10,857	7,289	7,546	7,394	8,865	9,308	9,774
Social contributions				4,174	4,283	4,283	5,277	5,541	5,818
Goods and services				288	288	1,269	362	387	414
of which (refer to section 5.3, table 1.11 in Budget Staten	nent 1)								
Learner Teacher Support Material									
Mediciene									
Medical Consumables									
Other									
Interest and rent on land									
Interest									
Rent on land									
Financial transactions in assets and liabilities									
Unauthorised expenditure									
Transfers and subsidies to:	-	-	-	-		-			
Provinces and municipalities									
Provinces2									
Provincial Revenue Funds									
Provincial agencies and funds									
Municipalities3									
Municipalities									
of which: Regional service council levies									
Municipal agencies and funds									
Departmental agencies and accounts									
Social security funds									
Provide list of entities receiving transfers4									
Universities and technikons									
Public corporations and private enterprises5									
Public corporations									
Subsidies on production									
Other transfers									
Private enterprises									
Subsidies on production									
Other transfers									
Foreign governments and international organisations									
Non-profit institutions									
Households									
Social benefits									
Other transfers to households									
Payments for capital assets		-	55	131	131	66	145	155	166
Buildings and other fixed structures									
Buildings									
Other fixed structures									
Machinery and equipment			55	131	131	66	145	155	166
Transport equipment									
Other machinery and equipment			55	131	131	66	145	155	166
Cultivated assets									
Software and other intangible assets									
Land and subsoil assets									
Total economic classification		-	10,912	11,882	12,248	13,012	14,649	15,391	16,172